



# eGovernment in Macedonia

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# **Country Profile** Basic data and indicators

### **Basic Data**

Population (1 000): 2,073,702 inhabitants (2017) GDP at market prices: 123,494.6 million Euros (2017) GDP per inhabitant in PPS (Purchasing Power Standard EU 28=100): 37 (2016) GDP growth rate: 2.9% (2016)\* Inflation rate: 1.4% (2017)\* Unemployment rate: 23.7% (2016)\*\* General government gross debt (Percentage of GDP): Not available General government deficit/surplus (Percentage of GDP): -2.6% (2016)\* Area: 25,713 km<sup>2</sup> Capital city: Skopje EU language: Macedonian Currency: MKD Source: Eurostat (last update: 12 February 2018), National Bank of the Republic of Macedonia\*, Statistical Office of the Republic of Macedonia\*\*

# **Political Structure**

The Former Yugoslav Republic of Macedonia became independent in 1991 as part of the break-up of Yugoslavia. It is a **parliamentary democracy** with an executive Government composed of a coalition of parties from the unicameral legislature (*Co6paнue, Sobranie*). The Assembly comprises 120 members elected every four years.

The role of the <u>President of the Republic</u> is mostly ceremonial, with the real power resting in the hands of the President of the <u>Government</u>. The President of the Republic is the Commander-in-Chief of the State's armed forces and the President of the State Security Council. S/he is elected every five years and can be elected twice, at most.

With the passage of a new law and elections held in 2013, local government functions were divided into 81 self-government units. Each such unit constitutes a single municipality, with the exception of the self-government unit of the capital 'City of Skopje', which encompasses 10 municipalities. Neighbouring municipalities may establish cooperative arrangements.

Judiciary power is exercised by courts; the court system is headed by the Judicial Supreme Court, Constitutional Court and the Republican Judicial Council. The judges in basic courts are being selected by the Republican Judicial Council based on criteria prescribed in respective Laws and if completed the Academia for judges and public prosecutors, while becoming judge in higher Court is based on experience and merits.

The country's main political divergence is between the largely ethnically-based political parties representing the country's two ethnic communities. The issue of power balance between the two communities led to a brief war in 2001, which ended in the same year, when both parties reached a power-sharing agreement. In August 2004, the Republic's parliament passed legislation redrawing local boundaries and giving greater local autonomy to ethnic group minorities mentioned in the Constitution preamble in areas where they predominate.

Head of State: President of the Republic Gjorge Ivanov (since April 2009).

Head of Government: President of the Government Zoran Zaev (since May 2017).

# **Information Society Indicators**

### **Generic Indicators**

The following graphs present data for the latest Generic Information Society Indicators for Republic of Macedonia compared to the EU average. Statistical indicators in this section reflect those of <u>Eurostat</u> at the time the Edition is being prepared.



#### Percentage of individuals using the internet at least once a week in FYROM





Source: Eurostat Information Society Indicators



Source: Eurostat Information Society Indicators

#### Percentage of individuals having purchased/ordered online in the last three months in FYROM



Source: Eurostat Information Society Indicators

#### Percentage of enterprises having received orders online within the previous year in FYROM



Source: Eurostat Information Society Indicators

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# eGovernment Indicators

The following graphs present data for the latest eGovernment Indicators for the Republic of Macedonia compared to the EU average. Statistical indicators in this section reflect those of <u>Eurostat</u> at the time the Edition is being prepared.



Percentage of individuals using the internet for obtaining information from public authorities in FYROM



Source: Eurostat Information Society Indicators

Percentage of individuals using the internet for downloading official forms from public authorities in FYROM



Source: Eurostat Information Society Indicators

Percentage of individuals using the internet for sending filled forms to public authorities in FYROM

Source: Eurostat Information Society Indicators



# eGovernment Highlights

Main eGovernment changes and key milestones in 2017

### eGovernment Strategy

- The government developed a three-year plan (2017-2020) to boost the ICT domains within public administrations. The goal of the government will be the development of the IT sector (which will mean an increase in exports, reduction of unemployment and building Macedonian brands) as well as simplification and acceleration of communication between citizens and the state administration using ICT. To this end, the government will give priority to the creation of electronic registers as the basis for all electronic government services provided to citizens and businesses.
- The development of the Public Administration Reform Strategy 2018-2022 is under finalisation, and it covers priorities, measures and actions regarding digital public administration.

### eGovernment Legal Framework

The Directorate for Personal Data Protection started the harmonisation of Macedonian legislation in the field of personal data protection with European law. General Regulation on the Protection of Personal Data of the European Parliament and the Council of the <u>European Union (EU) 2016/679</u> will be transposed into the new Law on Personal Data Protection.

### eGovernment Actors

There have been no significant changes in the eGovernment actors in the reporting year.

### eGovernment Infrastructure

- The Central Electronic Population Register is under development as well as the National Portal for eServices. Both of them are expected to be launched in July 2018. The National Portal will offer around 50 highly sophisticated eServices as well as information for almost all public services.
- The <u>Human Resource Management Information System (HRMIS)</u> for the whole administration was successfully launched and allows for the functioning of the Module for salaries calculation. The new system has new features, such as a payroll module, which is a strong improvement in terms of future access to data on the public-sector workforce.

### eGovernment Services

• The <u>Pension and Disability Insurance Fund</u> has developed a new portal enabling the insured to access to their work experience records upon authentication.

# Other highlights

There are no further highlights related to eGovernment in the reporting year.

# 2001 - 2017

For previous eGovernment highlights, please consult the factsheets for past years, accessible through this link.

# eGovernment Strategy

Main strategic objectives and principles

# Programme of the Government of the Republic of Macedonia (2017-2020)

The Programme of the Government of the Republic of Macedonia (2017-2020) is broad and



covers a variety of different domains. Nonetheless, there is a specific assessment for the IT sector and a plan to help public administrations in the transition towards new technologies. The goal of the government will be the development of the IT sector as well as simplification and acceleration of communication between citizens and public administrations. Thus, the government will give priority to the creation of electronic registers as the

basis for all electronic government services provided to citizens and businesses.

Through these reforms, the Republic of Macedonia aims to achieve a plurality of objects:

- Establish a Public Administration Register in which the total number of permanent and temporary employees in the public sector will be calculated. The registry will be publicly available and regularly updated.
- Launch a process of broad consultation with stakeholders to establish a new public sector assessment system. The assessment will be done according to the parameters that are visible and can be measured, such as regularity in the operation, effectiveness, efficiency, professionalism and expertise in performing the tasks.
- Increase salaries in the public sector based on the growth of the Macedonian economy. Public sector employees will be rewarded for achieving exceptional results and greater commitment to work.
- Introduce a single electronic system to which all state institutions will be connected. This electronic system will use all applications for providing public services that the state offers to citizens. At the same time, every citizen obtains a unique digital signature, for announcement when using all those applications, according to the template of the Scandinavian countries. By doing so, public administrations will provide easy control in the provision of services to all citizens, at the same time different typologies of costs will be reduced.

# Short-term national ICT strategy (2016-2017)

Adopted in August 2015, the Short-term national ICT strategy covers the period 2016 - 2017 and is the first step towards a long-term strategy. It is expected that outcomes and lessons learned from the short-term strategy should draw a good basis for an overall national strategy for ICT (2020), which will help the Republic of Macedonia to promote the development of the information society and to create a knowledge-based economy.

The main goal of the Strategy is to present the necessary guidance, tools and measures to increase the contribution of the ICT industry towards sustainable economic development and to support job creation in the ICT and other industries supported by focusing on the following four (4) fields:

- 1. Providing business support for ICT companies;
- 2. Creating an ICT society;
- 3. Promoting public-private dialogue (PPD);
- 4. Improved formal and informal education, including lifelong learning (LLL).

# Third Action Plan for Open Government Partnership of Macedonia (2016-2018)

In July 2016, the Government of the Republic of Macedonia adopted a third Action Plan for the Open Government Partnership<sup>1</sup>. Just like under the previous Action Plans, for the next two years, the Government of the Republic of Macedonia commits to increase efforts to make public institutions open, transparent, accountable and efficient. The Action Plan implementation involves undertaking a number of activities for building citizen and company partnerships in designing national policies and drafting national legislation, strategies, and initiatives. Additionally, interactive web portals are established in order to facilitate the consultation process, increase transparency and allow for participation in discussions.

The Open Government Partnership Action Plan focuses on six thematic areas: participatory policy-making, open data, public access to information, reducing corruption and promoting the rule of law, efficient management of public resources and local level openness. The Action Plan for the period of 2016-2018 outlines the key developments the Government of the Republic of Macedonia pledges to take in each of the thematic areas, responsible institutions for each, as well as the planned timeline for their achievement.

<sup>&</sup>lt;sup>1</sup> <u>http://www.opengovpartnership.org/country/macedonia/action-plan</u>

# eGovernment Legal Framework Main legal texts impacting on the development of eGovernment

### eGovernment Legislation



#### Current status

There is currently no overall eGovernment legislation in the Former Yugoslav Republic of Macedonia. A primary objective of the Government is the adoption of legislation which is aligned with international conventions and in

agreement with the relevant EU Directives. The country's ICT legislation framework focuses on the following key issues:

- De-monopolisation of the electronic communication services market and prevention of restrictions of competition;
- Protection of intellectual property rights and data privacy, as well as security of information;
- Protection from cybercrime;
- Electronic business.

Law for archive material

Adopted in 2012, (Official gazette No. 95/2012) this law regulates the protection, preservation, processing and use of archival material, inspection and responsibilities of the State Archive of the Former Yugoslav Republic of Macedonia. It defines keeping electronic documents in their original format following criteria for its accessibility and integrity.

Further amendments to the law were made in 2014 and 2015.

# **Freedom of Information Legislation**

Law on Free Access to Public Information (2006)

Adopted on 25 January 2006, the Law on Free Access to Information of Public Character (Official Gazette No. 13/06) entered into force on 1 September 2006. According to its provisions, any natural or legal entity is allowed to obtain information from the State and municipal bodies, as well as from natural and legal entities performing public functions. The requests, which can be oral, written or electronic, must be responded to within 10 days. Several legal exemptions are provided for: classified and confidential information; personal data; tax violations; pending investigations; documents being compiled, in case their access causes misunderstanding; environmental protection; and intellectual property protection. All these exemptions undergo a proportionality test balancing public interest against possible harm.

Further amendments to the law were made in 2014 and 2015.

# Data Protection/Privacy Legislation

Law on Personal Data Protection (2005, 2008)

Harmonisation of legislation in the area of personal data protection has been one of the government's priority activities since 2002. A new law on personal data protection, amended to include EC recommendations, was drafted in 2004, adopted on 25 January 2005 and modified to comply fully with the European Directive <u>95/46/EC</u> in 2008 (Official Gazette <u>no.</u> <u>7/2005</u> and <u>103/2008</u>). The law represents a '*lex generalis*' in the area of data protection in the country.

According to the law, **personal data** shall be: fairly and lawfully processed; collected for specified, explicit and legitimate purposes; processed in a manner which is consistent and proportionate with these purposes; accurate and complete; kept for no longer than the necessary timeframe for fulfilling the abovementioned purposes.

Further amendments to the law were made in 2010, 2011, 2014 and 2015.

Law on Electronic Management (2009)

The Law on Electronic Management (Official Gazette, no. 105, 21/08/2009), adopted on 21 August 2009, regulates the work of ministries and other government authorities in the exchange of data and documents in electronic format, in relation to the implementation of administrative services by electronic means. Seven bylaws were adopted in June 2010 to enable implementation, as well as that of electronic workflow procedures and electronic document exchanges. Those acts regulate issues such as environment and communication; certification of information systems; format and content of administrative services by electronic documents; standards and regulations for electronic communication; technical requirements; security of information systems; format and content of administrative of administration of data bases and others.

Further amendments to the law were made in 2011.

# eSignatures Legislation

Law on Data in Electronic Form and Electronic Signature (2001)

The law of 2001 concerns electronic operations which involve the use of ICT, as well as that of electronic data and signatures in judicial, administrative and commercial transactional procedures. According to Article 13, "the generally accepted electronic signature with an authorised certificate related to the electronic data is equal to the personal signature, and therefore shall be of **equally valid evidence** with the personal signature which is related to paper documents"<sup>2</sup>. However, this article further provides that "the electronic signature shall not be valid when a personal signature is required in writing before a public notary or a court."

The law was followed by four bylaws in 2001 and its actual use started in 2007 after the issuance of the fifth bylaw which regulates the institutions that can act as certification authorities (Official Gazette No. 34/2001, 06/2002 and 98/2008). The entire body of

<sup>&</sup>lt;sup>2</sup>https://www.kibstrust.mk/Repository/Repository/Law%20on%20data%20in%20electronic%20form%20and%20electronic%20signature.pdf



legislation also regulates the process of using electronic messages such as timestamps, system identifiers and others.

Further amendments to the law were made in 2015, when the Ministry of Information Society and Administration became the institution in charge of registering Certificate Authorities (CAs) on national level, while the Agency for Electronic Communication became the official body for the accreditation of CAs.

### eCommerce Legislation

Law on Electronic Commerce (2007)

The Law on Electronic Commerce was adopted by parliament on 26 October 2007 (Official Gazette No. 133/2007). The law regulates Information Society services related to electronic commerce and commercial communication along with the responsibilities of the providers of these services. It also enables electronic documents to be treated as official contracts and defines their legibility as paper documents. In addition, the Law outlines the form and validity of contracts in electronic form, demanding that those contracts shall be concluded by electronic means.

Further amendments to the law were made in 2011 and 2015.

### eCommunications Legislation

#### Law on Electronic Communications (39/2014)

The Law on Electronic Communications was voted on in parliament on 25 February 2014 (Official Gazette No. 39/2014), thus replacing previous telecommunications laws. Further amendments to the law were made on 19 December 2014 and 19 March 2015.

The purpose of this law is to foster the development of public electronic communication networks and services in the country, in order to ensure economic and social development; encourage the use and development of broadband access services; protect the rights of users, including end users with disability and end-users with special social needs; provide effective and sustainable competition in the market for electronic communications; provide universal service; efficient use of the radio frequency spectrum and numbering; promote the development and encouragement of investment in public electronic communication networks by introducing new technologies and services, especially with the introduction of subsequent generations of electronic communication networks; ensuring the confidentiality of communications.

Pursuant to the law voted in 2005, the <u>Agency for Electronic Communications</u> was established as an independent regulatory authority for electronic communications and commenced operations on 1 July 2005.

Law on Interception of Communications (2006)

The Law regulates the conditions and the procedure for interception of communications, the way of proceeding, keeping and using the received information and data with the application of this Law and the control of the legality of the interception of communications. The person whose communication was intercepted has the right to challenge the authenticity of the data collected and the legality of the procedure of interception of their communications, in a procedure determined by the Law on Criminal Procedure.

Further amendments to the law were made in 2008, 2009 and 2012.



# eProcurement Legislation

#### Law on Public Procurement (2007)

The new Law on Public Procurement (Official Gazette No. 136/2007) entered into force on 1 January 2008, replacing the previous legislation of 2004 and 2005, and instituting the Public Procurement Bureau as a body within the Ministry of Finance which continuously monitors the implementation of public procurement legislation. The law of 2007 was adopted by parliament in an effort to enhance the integrity of the government's purchasing decisions. It aims to increase transparency in tendering procedures, provide consistency with other legislation and strengthen the legal protection of bidders.

This law intends to align the national legislation on public procurement with the EU Directives on public procurement (2004/17/EC and 2004/18/EC), including their eProcurement provisions. In this respect, the law regulates the use of electronic means at various stages of the procurement process (eNoticing, eTendering, etc.) via the <u>Electronic System for Public</u> <u>Procurement</u> (ESPP), which was put in operation in January 2010.

Further amendments to the law were made in 2011, 2012, 2013, 2014, 2015, 2016 and 2017.

#### eInvoicing Legislation

There is no information available to date on eInvoicing legislation.

# **Re-use of Public Sector Information (PSI)**

#### Law of free access to information of public character (2006)

As mentioned previously, the law regulates the terms, methods and procedures for exercising the right to free access to information of public character, which is in possession of state bodies, municipalities, public budget enterprises and legal and physical entities. Holders of information of public character are obliged to:

- Provide public access to regulations, strategies and other documents within their scope of work;
- Enable access to such information;
- Appoint one or more official mediator persons for the implementation of the right to free access to information.

According to the law, each physical or legal entity can request access to this information, with the holder obliged to respond within 30 days from the submission of the request. The request can be refused for certain cases, in which the information:

- Is classified or confidential;
- Refers to commercial and other economic interests;
- Is protected for being considered as personal data;
- Would harm the environment, if disclosed.

Further amendments to the law were made in 2016.



#### Law on Public sector data use (2014) [The Law for Open Data]

This law establishes the obligation of the authorities and public sector institutions to publish the data they create in the exercise of their responsibilities under the law in order to enable the use of such data by the natural or legal persons to create new information, content, applications or services.

The purpose of this law is the use of data from the public sector to foster: innovation and creation of new information, content and applications through combining or crossing the data; the creation of new services, creating jobs and social inclusion; increased accountability and transparency of the public sector; improving the quality of data from the public sector; the economy and the development of competition; and the development of information society in Macedonia.

Subject to use all the data from the public sector except:

- Data excluded by the Law on Free Access to Public Information;
- Data with limited access by law;
- > Data whose creation is not subject of the authority or institution from the public sector;
- Data on which third parties have the right to intellectual property;
- Data which belongs to the public broadcaster, its bureaus and to the institutions responsible for transmitting the public service broadcast;
- Data belonging to the educational or research bodies and institutions, including organisations founded for research results exchange;
- Data belonging to institutions in the field of culture except libraries, museums and archives.

# **eGovernment Actors**

Main roles and responsibilities

# **National eGovernment**

Policy/Strategy

### **Ministry of Information Society and Administration**

The Ministry has responsibility, among other areas, for all issues pertaining to information technologies. The Ministry is responsible for policy and strategy in eGovernment.



Damjan Manchevski Minister of Information Society and Administration

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#### Coordination

#### **Ministry of Information Society and Administration**

The Cabinet of the Minister in charge of Information Society is responsible for the coordination of the measures deriving from the National Strategy and Action Plan for Information Society Development, as well as the National Strategy for the Development of Electronic Communications with Information Technologies. The Cabinet, in particular, deals with the coordination of all activities aimed at developing the Information Society.

#### **ICT Coordinative body**

The Government formed an ICT Coordinative Body which consist of representatives from several government institutions which implement immense ICT projects. The body chaired by the Minister of Information Society and Administration does horizontal coordination of these projects, and also prepares and submits reports to the Government.

#### Implementation

#### **Ministry Of Information Society and Administration**

Ministry of Information Society and Administration, is the institution in charge for the coordination of the activities of developing information society and for the coordination of the measures arising from the two national strategies:

- National strategy for developing the information society and action plan: basic challenge in building the Strategy is defining the economic, social and political vision of the society based on knowledge, through development and application of ICT in all living aspects, creating modern and efficient citizen and business services.
- National strategy for developing electronic communications with information technologies: basic challenge of the Strategy is the enabling of vigorous implementation

and massive, efficient utilisation of electronic communications and information technologies, which will assist the involvement of the Republic of Macedonia in the global net economy and the achievement of leap frogging in the economy.

#### Government Ministries and Commissions

Government ministries and commissions are responsible for the implementation of departmental ICT and eGovernment projects.

#### Support

#### Agency for Electronic Communications

The Agency for Electronic Communications was established with the Law on Electronic Communications in 2005 as an independent regulatory body in the electronic communications markets. The Agency has a mandate to achieve the goals of a competitive market in which the conditions would be created for end users to use electronic communications services at best quality and prices. In order to follow such practices, the Agency has developed a clear strategy for market development and has defined a path that should be followed in the short and medium terms.

#### Public Procurement Bureau

The Public Procurement Bureau is an institution within the Ministry of Finance, operational since January 2005. The Bureau's responsibilities include drafting of public procurement legislation and monitoring of its implementation. The bureau reports to the government, maintains a publicly available registry of procedures and procurement notices and organises training sessions.

Audit/Assurance

#### **State Audit Office**

The State Audit Office (SAO) was established in 1997 by the parliament under the State Audit Law (SAL). Each year, the audits to be carried out by the SAO appear in the Annual Programme of the State Audit Office. The following entities are mandatorily included in each yearly audit: central government, local government units and funds, state-owned enterprises and political parties.

#### Data Protection

#### **Directorate for Personal Data Protection**

The establishment of this Directorate is the result of the Law on Personal Data Protection of 2005, which implements the Directive <u>95/46/EC</u> on Data Protection. The Directorate for Personal Data Protection became an independent state body on 22 June 2005. Among other functions, the directorate ensures the respect of personal data protection principles and assesses the legality of personal data processing. In 2011, The Directory produced a draft strategy on the Provision for Secrecy and Protection of Personal Data Processing for the period 2011-2015.

#### Others

#### Agency for Electronic Communications

Pursuant to the Electronic Communications Law of 2005, the Agency for Electronic Communications has been established as an independent regulatory authority. The Agency



commenced its operations on 1 July 2005. The Agency has directions to achieve the goals of a competitive market in which the conditions would be created for end users to use electronic communications services with best quality and prices.

# **Regional & Local eGovernment**

#### Policy/Strategy

#### **Central Government**

Due to the small size of the country, there are ongoing efforts to centralise Government activities. Currently, certain eGovernment activities are owned by the central Government, and for some processes only the local Government is in charge.

#### Implementation

#### **Central Government**

Responsibility of the implementation of eGovernment lies with the central Government and its previously mentioned actors.

#### Support

#### eGovernment Project

At local level, the **Accountability through Transparency** application, supported by the project, provides a channel for citizens to participate in and become informed of the discussions held and decisions made by their local government. The application is part of the inter-municipality administration and allows citizens and other interested parties to access documents, to ask queries on any local council member, to participate in forums, to post their opinions online and so on.

#### Audit/Assurance

#### **State Audit Office**

The State Audit Office (SAO) was established in 1997 by parliament under the State Audit Law (SAL). Local government units and funds are audited each year.

# eGovernment Infrastructure

Main eGovernment infrastructure components

# Portal

#### '<u>Uslugi.gov.mk</u>': FYROM's eGovernment portal

Uslugi.gov.mk has been established as the single point of access to Government services and information. The portal is a result of the government's efforts to create a more efficient and transparent administration by presenting to the public all available services for both citizens and business entities.

The portal enables citizens and businesses to reduce the time required to find information about government services; to gain timely and easy access to information about changes in government services; to reduce time for distributing information services; to link to government institutions; and to establish procedures for simple modification of existing and introduction of new services.

The portal is based on a system with a scalable architecture that allows expanding the capacity when needed. The preparation, processing and publication of the portal's content is entirely decentralised and distributed throughout all government institutions. In the next stages of development, import and update of the services' information and users from the existing portal www.uslugi.gov.mk is planned. The portal will be upgraded so as to allow full two-way communication between citizens and government, including development of the highest possible level of sophistication for each eService.

Portal for eDemocracy

Government eDemocracy portal consisting of forum, blogs, ideas, discussion about documents.

Unique national <u>electronic register</u> of legal acts in Macedonia

Portal for processing and commenting legal acts before their adoption.

<u>eEmployment</u>

Portal for checking the personal employment history data.

<u>eCadastre</u>

Portal with geospatial data and status of services.

eHealth (Health Insurance services)

Portal for Health Insurance services for citizens, as well as for medical institutions and businesses (pharmacist and general practitioner doctors).

<u>ePension</u>

Portal for checking the data from pension insurance register.



#### eBuilding permits

Portal for eBuilding permits, all available and on municipalities' sites.

<u>mTax</u>

M-portal for review of the broadcasting fee evidence, paid and not paid bills.

#### EXIM (eCustoms)

One-stop-shop portal for licences for import-export and transit of goods, issued by the Customs office of the Republic of Macedonia.

<u>One-stop-shop</u> for legal entities

Portal for Registration of legal entities, changes and deletion, ePayment of registration fees, certificates in electronic or paper format, an option for registration of authorised persons with the obligatory social security (Pension Fund and Health Fund) upon the first registration.

#### <u>eProcurement</u>

Portal that enables the whole process of electronic trading between contracting authorities in the Republic of Macedonia and domestic and foreign economic operators (suppliers).

#### eGovernment sessions

Upgraded portal for government eSessions used by all ministries and great number of state bodies. The portal's functionalities allow for the preparation of materials, their submission, and collaborative functionalities.

#### Learning management system

Portal for eLearning for administrative servants, enabling SCORM packages to be uploaded and available for all servants.

Educational Management Information System

Portal for managing teachers, subjects they teach, schools where they work as well as students they teach.

Human Resources Management Information System - HRMIS

The <u>Human Resource Management Information System (HRMIS)</u> has successfully launched and put into function the Module for salaries calculation within the whole public administration. The new system has developed new features, such as a payroll module, which is a strong improvement in terms of future access to data on the public-sector workforce.

**Open Data Portal** 

New version of the portal with 27 institutions offering open data with 154 data sets was launched in 2016 (109 active and other in planning process) and their mash-up; in one of the following types: links, files and databases.



### Networks

#### Government IT Network

The IT Network is designed to be the backbone communications infrastructure that connects all departments in a secure and interoperable environment. The aim of this project is to make a solid infrastructure among all government institutions. At the end of October 2008, a fibre optic connection was established bringing about the following benefits:

- Allow for a high degree of security in communication between institutions;
- Facilitate communication between institutions;
- Reduce call costs.

Broadband Infrastructure Network

By the end of 2011, broadband infrastructure network is scheduled to become as important as the existing road infrastructure. In cooperation with the telecommunications industry and the business community, it will support the construction of high-speed broadband, which will serve all citizens. Such networks should have sufficient capacity to duplicate their speed every 12 to 18 months.

#### University IT Network

This is a project to link FYROM's Academic and Research Network MARNet with regional networks. Recent attempts have provided a wireless network linking schools, based on the 'Macedonia Connects' project. This project is managed by the Academy for Educational Development (AED) and implemented by **On.Net**, an independent national communications network. It was built in order to deliver broadband wireless Internet services to approximately 500 schools, educational institutions, businesses and citizens nationwide.

# eIdentification/eAuthentication

#### Current status

The eGov Project addressed the issue of electronic signatures from several inter-related aspects: completion of the legal framework, organising trainings and undertaking promotional activities. The 'eGov Project' engaged a foreign consultant to work with the Commission on eSignatures of the Ministry of Finance. As a result of this engagement, the following were accomplished:

- Secondary legislation was drafted and adopted in 2006. Thus, the legal framework based on the Law on Data in Electronic Form and Electronic Signature was completed.
- Members of the Commission were trained and enabled to register and audit the Certification Authorities.

Following the enforcement of the **Law on Data in Electronic Form and Electronic Signature**, '<u>Makedonski Telekomunikacii</u>' and '<u>KIBS</u>' became the two registered issuers of digital certificates and eSignatures supported by a PKI infrastructure. They started offering their services in June 2006, under a licence by the <u>Ministry of Finance</u>.

Starting from May 2015, amendments to the Law on Electronic Data and Electronic Signature have been passed, transferring the jurisdiction of this law from the Ministry of Finance to the



Ministry of Information Society and Administration, and transferring the function of the accreditation body to the Agency for Electronic Communications.

The Ministry of Information Society and Administration has started preparatory activities for transposition of Regulation (EU) No. 910/2014 on electronic identification and trust services for electronic transactions in the internal market.

#### Digital Certificates

The Government promotes the benefits of using digital certificates accredited by the Certificate Authority (CA) for all employers who have a legal obligation to report and pay taxes in order to allow electronic documents to submit to state institutions and minimise the need for physical presence at their offices. This will facilitate and promote the use of current and future electronic services such as: Electronic publication of social contributions and personal income tax, electronic tax returns, electronic publication of annual accounts, electronic banking, electronic procurement, etc.

#### eProcurement

#### eProcurement System

Supported by the eGovernment Project, on 10 February 2010, the latest version of the old eProcurement system (EPPS) was launched. This system integrated a software solution for publishing contract notices and notifications, developed by the Public Procurement Bureau. The new system is a one-stop-shop for public procurement in the country, which improves efficiency and transparency. It streamlines complex procedures and facilitates interaction between businesses and government institutions. It is also compliant with the European Union Directives and supports all forms of public procurement, including electronic auctions. As a result, approximately EUR 1.2 million government funds were saved in 2009. All public institutions and businesses can register through the system and obtain the obligatory digital certificates for posting tenders or sending bids. In January 2008, eAuctions became a part of it.

The upgraded electronic system for public procurement has been launched on 1 June 2014 with more functionality and improvements in order to have easier access and more efficient operation in the procedures for awarding its users. In the past period PPB worked on development of new modules of ESPP and enhancement of the existing ones, which will significantly simplify and facilitate the use of the ESPP application. Of all implemented updates, the most significant ones for users are the following: complete redesign of the panel and module for participation in auctions; functionality for submitting a response to the questions raised by economic operators for a specific procedure before the public opening of procedures carried out in paper form; improvements in module electronic mailbox - automatic announcement in the Official Gazette, and others.

# **eGovernment Services for Citizens**

Availability and sophistication of eServices for Citizens

The information in this section presents an overview of the basic public services, which were identified by the European Commission and Member States under the <u>Your Europe initiative</u> that is an EU site designed to help citizens do things in other European countries – avoiding unnecessary inconvenience and red tape in regard to moving, living, studying, working, shopping or simply travelling abroad.

The groups of services for citizens are as follows:

- 1. Travel
- 2. Work and retirement
- 3. Vehicles
- 4. Residence formalities
- 5. Education and youth
- 6. Health
- 7. Family
- 8. Consumers

#### 1. Travel

Passenger rights, documents you need

#### Passport

Responsibility: Ministry of Internal Affairs

Website: <u>http://www.uslugi.gov.mk</u>

Description: The service provides information and forms to download.

#### Money and charges

#### VAT refunds and excise duties

Responsibility: Central government, Ministry of Finance

Website: <u>https://etax-fl.ujp.gov.mk/</u>

Description: Through the eTax system the taxpayer can electronically submit all types of application forms (tax returns, claims, balance sheets, reports, attachments, etc.). Furthermore, the eTax system sent notes and reminders trough the e-mail to the taxpayers for tax calendar, deadlines of the submission of the tax returns. Available to all taxpayers since 2012.

#### 2. Work and retirement

Working abroad, finding a job abroad, retiring abroad

#### Job search services by labour offices

Responsibility: The Agency of administration and The Employment Service Agency of the Former Yugoslav Republic of Macedonia

Website: <u>http://prijava.aa.mk/;</u> <u>http://www.avrm.gov.mk/</u>

#### eGovernment in Former Yugoslav Republic of Macedonia -

Description: The service is only partial, as it involves the public sector exclusively. It was developed by the eGovernment Project in order to provide an online system for applicants for jobs in the public sector, and has been upgraded by the Agency. The Apply-On-Line system accepts applications for jobs in the civil service and has reached a high level of usage. This is a system for applying, evaluation, selection and testing for employment of civil servants of the Agency of Administration and has been operational since 2006. Presently, procedures for any public servant employment are now conducted through the system.

The system of Employment Service Agency of the Former Yugoslav Republic of Macedonia offers on-line registration of employment and unemployment of all employees, publishing vacancy announcements and other services.

#### Professional qualifications

#### Legal information system (incl. information on the regulated professions)

Responsibility: Ministry of education and science

Website: (1) Regulated professions

(2) NQF – National Qualifications Framework

Description: (1) As part of EU Acquis compliance and in order to enhance the clarity and accuracy of data the country is required to set up and maintain a publicly available database of regulated professions in order to publish the official list of the regulated professions and of the regulated general description of activities covered by each Profession to be recorded into the database.
(2) NQF, is seen as an important tool and valuable contribution to modernising education and training, with a view to improving quality and better adaptability of education to labour market needs. Providing opportunities for improving skills, competences and knowledge through the system of adult education is very crucial in order to address market needs. Both systems (1) & (2) are under development.

Taxes, unemployment and benefits

#### Income taxes: declaration, notification of assessment

Responsibility: Public Revenue Office, Ministry of Finance

Website: <u>https://etax-fl.ujp.gov.mk/</u>

Description: The new eTax system is finished and officially put in use in the middle of February 2012. The new eTax system offers all services to be issued online, one of which is the possibility to submit tax declarations.

Taxes, unemployment and benefits

#### Personal information / Application form

Responsibility: The Pension and Disability Fund of Macedonia

Website: <u>https://uslugi.piom.com.mk/ords/f?p=654:LOGIN</u>

Description: The service is available for authenticated persons. The access is assigned through the process of application in the PDF offices. Since 2016, the personal certificate from the official CA in Macedonia will be sufficient to provide access to the e-services. At this moment: 1. Personal report on years of services, 2. Application form on old age or survivor retirement.

3. Vehicles		
Driving licence		
Driver's licence		
Responsibility:	Ministry of Internal Affairs	
Website:	http://www.uslugi.gov.mk	
Description:	The service provides information and forms to download.	
Registration		
Car registration (new, used, imported cars)		
Responsibility:	Ministry of Internal Affairs	
Website:	http://www.uslugi.gov.mk	
Description:	The service provides information and forms to download.	
4. Residence (	and other) formalities	
Documents and formalities		
Certificates (b	irth, marriage): request and delivery	
Responsibility:	The Office for Certificates, Ministry of Justice	
Website:	www.uslugi.gov.mk	
Description:	The Citizenship registers are fully digital, but not available online and not available for interoperability mainly due to technical reasons. The project for migration of the register is in the planning stage. Establishment of interoperability for the birth, marriage and death register are implemented since 2014.	
Housing (building and housing, environment)		
Responsibility:	Regional Government	
Website:	N/A	
Description:	The Association of Local Self Government Units (ZELS), in cooperation with the Ministry of Transport and Communications, implemented a national electronic system for issuing building permits. The project is funded by the Agency of Electronic Communication and was implemented in the middle of 2013. Update is ongoing to connect with the Cadastre Agency.	
Passport		
Responsibility:	Ministry of Internal Affairs	
Website:	http://www.uslugi.gov.mk	
Description:	The service provides information and forms to download.	
5. Education a	nd youth	
School, university		
Enrolment in higher education/university		
Responsibility:	Universities	
Website:	http://www.ukim.edu.mk/	
Description:	This service (iKnow) is offered by the State Universities, and it offers forms for candidates to fill in their data.	

#### Public libraries (availability of catalogues, search tools)

Responsibility: Local self-government

Website: N/A

Description: Majority of the municipalities have built portals for the public libraries and offer catalogues of books available, as well as search tools.

#### Student grants

Responsibility: Ministry of Education and Science

Website: <u>http://www.mon.gov.mk/</u>

Description: This service allocates dormitories, loans and grants according to a student's performance. Its use online has become mandatory since 2007. The application is a version of the 'Site Builder' application for electronic, automated distribution of various state benefits, developed under the eGov Project.

#### Researchers

#### Information and assistance to researchers

Responsibility: EURAXESS FYRo Macedonia

Website: <u>http://www.euraxess.mk/</u>

Description: EURAXESS FYRo Macedonia provides information and assistance to mobile researchers – the EURAXESS website is a tool that helps researchers find research jobs in Macedonia. The EURAXESS Service Centre provides free of charge practical information for relocation to Macedonia. The portal contains information concerning professional and daily life, as well as information on job and funding opportunities.

#### Public libraries (availability of catalogues, search tools)

Responsibility: Local self-government

Website: N/A

Description: Majority of the municipalities have built portals for the public libraries and offer catalogues of books available, as well as search tools.

#### 6. Health

Planned and unplanned healthcare

#### e-Health

Responsibility: Health Insurance Fund (HIF).

Website: <u>https://portal.fzo.org.mk</u>

Description: The portal offers various e-services such as: electronic registration / deregistration of a family member; validation of the status of health insurance of the insured / patients; submission of e-statements for regular students, thus ensuring continuity of health insurance for full-time students; electing / changing general practitioner doctor; preparation and publishing reports on the prevention of work and temporary inability to work – forms that are further communicated to the medical commissions and officers in the HIF for processing illness cases; filing submission of certificate of bio-medically assisted fertilization; verifying acceptance of orthopaedics; and others.

Health related services (interactive advice on the availability of services in different hospitals; appointments for hospitals)

Responsibility:	Ministry of Health
Website:	http://mojtermin.mk/
Description:	Scheduling appointments with specialists and sub-specialist, available for each General Practitioner, including notifications and reminders for the patients.

# 7. Family

#### Children, couples

#### Certificates (birth, marriage): request and delivery

Responsibility: The Office for Certificates, Ministry of Justice

Website: <u>www.uslugi.gov.mk</u>

Description: The Citizenship registers are fully digital, but not available online and not available for interoperability mainly due to technical reasons. The project for migration of the register is in the planning stage. Establishment of interoperability for the birth, marriage and death register are implemented since end of 2014.

#### Certificates (birth): Welcome New-born

Responsibility: Ministry of Health, Office for Certificates Births, Marriage and Death

Website: https://www.uvmk.gov.mk/mk/dobredojde\_novorodence

Description: Starting from July 2017, the project "Welcome New-born" offers the possibilities to submit applications for registering new-borns directly from hospitals through the E-Health portal. The main project leader is the Ministry of Health, while the Office for Certificates and the Ministry of Internal Affairs are key involved partners. With this project, the parents will receive the birth certificate for the new-born baby within 48 hours, at the birthplace.

Another option is to submit the application and then to choose the branch office where they would like to pick up the certificate and to receive a notification when the certificate is ready.

#### 8. Consumers

Shopping (your rights), unfair treatment

#### **Consumer protection**

Responsibility: Consumers' Organisation of Macedonia (OPM).

Website: <u>http://www.opm.org.mk/</u>

Description: Consumers' Organisation of Macedonia (OPM) is a society in which citizens of the Republic of Macedonia can fully exercise their consumer rights and practice responsible consumption. They are committed to the idea that the consumers have the right to a better quality of life and responsibility not to endanger this right of future generations through our selection and use of products and services.

OPM exist to protect consumers in the exercise of their fundamental rights, such as:

Availability of the most essential products and services;

Safe and good quality products and services;

Accurate and timely information and education for consumers on the correct choice of products and services;

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#### eGovernment in Former Yugoslav Republic of Macedonia — May 2018

Redress when consumer rights are violated;

Healthy environment and sustainable consumption.

The purpose of OPM is accomplished by providing advice, information and education of consumers in terms of their individual and collective consumer rights through the representation of their interests in the processes of policy and legislation.

The service is available for the clients only on informational level.

# eGovernment Services for Businesses

Availability and sophistication of eServices for Businesses

The information in this section presents an overview of the basic public services, which were identified by the European Commission and Member States under the <u>Your Europe initiative</u> that is an EU site designed to help citizens do things in other European countries – avoiding unnecessary inconvenience and red tape in regard to doing business abroad.

The groups of services for businesses are as follows:

- 1. Start and grow
- 2. VAT and customs
- 3. Staff
- 4. Public contracts

1. Start and grow

Start-ups, European Company

#### Registration of a new company

Responsibility: Central Register

Website: <u>http://e-submit.crm.com.mk/eFiling/redefault.aspx</u>

Description: From March 2014, company registration (incorporation) is available only on-line, through the system for e-registration. From 1 November 2015, registration of all changes in trade register (amendments, statutory changes, announcements, registering working time, liquidations, deletions) are available only online, through the system for e-registration.

#### Intellectual property rights

#### Patents

Responsibility: Industrial Property Protection Office (IPPO)

Website: <u>http://www.ippo.gov.mk/EN/Index\_en.aspx</u>

Description: Database of patent, trademarks and industrial designs is available online for search.

#### Annual accounts

Submission of data to statistical offices

Responsibility: State Statistical Office

Website: <u>http://www.stat.gov.mk/</u>

Description: The service is under development, and some of the functionalities were released on June 30th.



#### 2. VAT and customs

VAT - Basic rules, Cross-border VAT, Check a VAT number (VIES), VAT refunds

#### VAT: declaration, notification

Responsibility: Public Revenue Office, Ministry of Finance

Website: <u>http://etax.ujp.gov.mk</u>

Description: This service is one of the services integrated in the eTax system (stated above in Corporate tax).

#### Excise duties

#### Corporate tax: declaration, notification

Responsibility: Public Revenue Office, Ministry of Finance

Website: <u>http://etax.ujp.gov.mk</u>

Description: The eTax service provides online submission and returns facilities for companies, using authentication by digital signatures. The Ministry of Information Society and Administration upgraded the system to offer all services for the businesses online, and from 1 January 2013, usage of the system for tax declaration is mandatory for all businesses. The system offers forms for submission of all declarations, VAT declaration and notifications, annual tax returns as for big, middle and small taxpayers and independent business workers, and it offers the possibility to send payment orders to the banks.

#### Reporting imports/exports

#### **Customs declarations (eCustoms)**

Responsibility: Customs Administration

Website: <u>http://exim.gov.mk</u>

Description: The Single Window for Export/Import licenses and tariff quotas system, (EXIM) is a web-based portal through which businesses can submit requests and receive the necessary licences for export, import and transit of goods. Unified requests for 66 different types of licenses can be filled in and submitted online, at any time and any place providing stable internet connection. To simplify and automate the process for submission of request electronically only once and from one location, two new software modules were introduced: module for automatic confirmation of paid administrative fees (which means that there is no need for the submission of the original receipt), and module for digital signing.

#### 3. Staff

Terms of employment, social security, equal treatment, redundancies

#### Social contributions for employees

Responsibility: Pension and Disability Insurance Fund, Ministry of Labour and Social Policy

Website: <u>http://www.piom.com.mk/</u>

Description: The service provides information, some forms to download and a call centre.

#### 4. Public contracts

Rules and procedures, tools and databases, reporting irregularities

#### Public procurement / eProcurement

Responsibility: Public Procurement Bureau, Ministry of Finance

Website: <u>https://www.e-nabavki.gov.mk</u>

Description: The latest version of the eProcurement system (EPPS) integrated a software solution for publishing contract notices and notifications, developed by the <u>Public Procurement Bureau</u>. The new system is a one-stop-shop for public procurement in the country, which streamlines complex procedures and facilitates interaction between businesses and government institutions. It is also compliant with the European Union Directives and supports all forms of public procurement, including electronic auctions. All public institutions and businesses can register with the system and obtain the obligatory digital certificates for posting tenders or sending bids. Since January 2008, eAuctions have also become part of it. The Government and PPB has upgraded the system in 2013 to be compliant with the respective Law for Public Procurement.

The Central Register of Macedonia together with the Public Procurement Bureau have introduced a simplified issuance of package of documents, and cost reduction for the Public Sector Procurement process. The process of ordering package of documents and paying can be done through the Electronic System, and all documents are automatically issued and available on the suppliers' profile.

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#### **European Commission**

The factsheets present an overview of the state and progress of eGovernment in European countries.

Joinup is a joint initiative by the Directorate General for Informatics (DIGIT) and the Directorate General for Communications Networks, Content & Technology (DG CONNECT).

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NIFO provides information on interoperability activities in Europe and is in charge of eGovernment factsheets' annual updates.

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